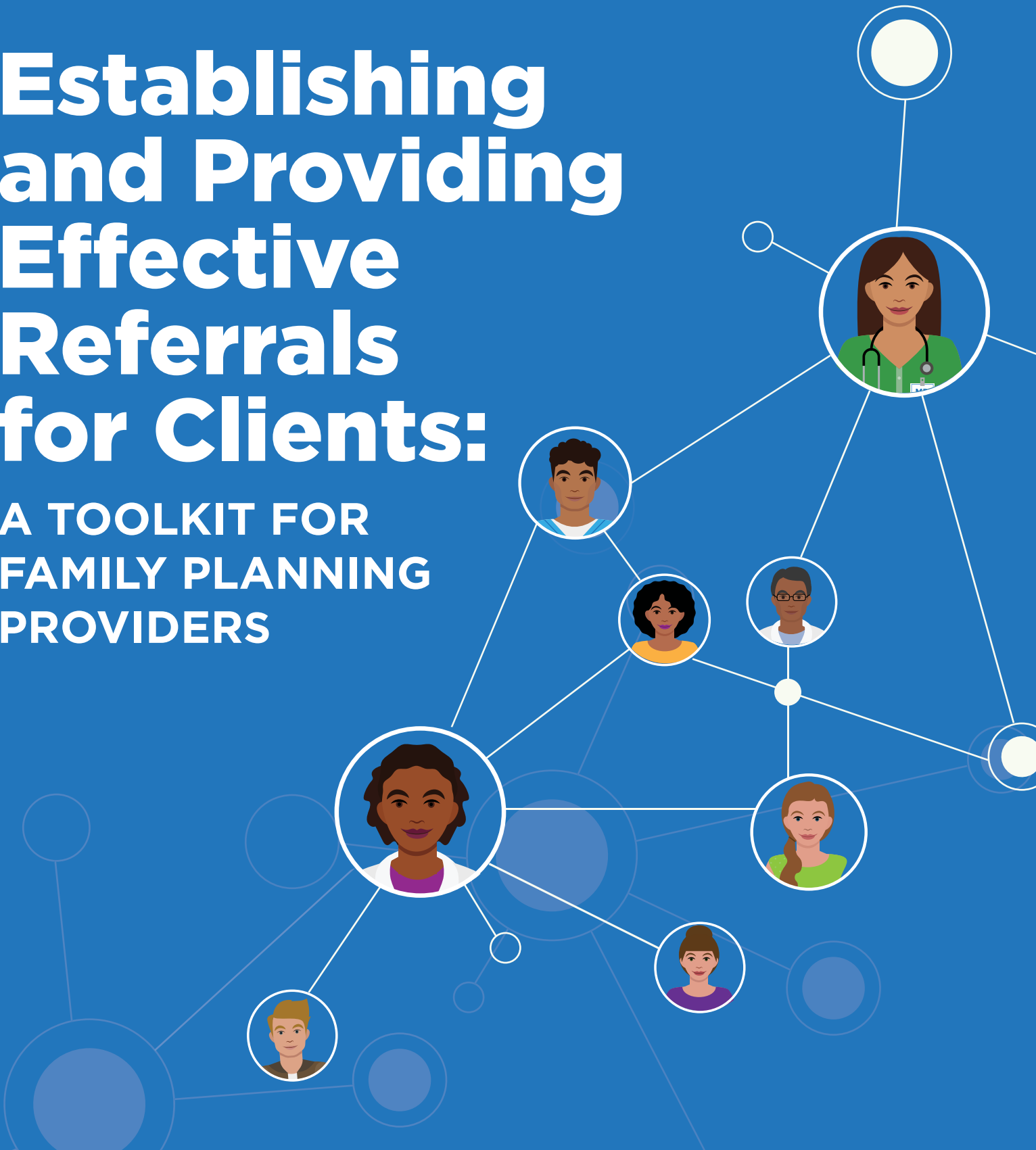


# Establishing and Providing Effective Referrals for Clients:

A TOOLKIT FOR  
FAMILY PLANNING  
PROVIDERS



FPNTC

FAMILY PLANNING  
NATIONAL TRAINING CENTER



# Table of Contents

## **SECTION 1.**

Title X Program Requirements for Referrals .....1

## **SECTION 2.**

Establishing Referral Systems..... 11

## **SECTION 3.**

Providing Supportive and Effective Referrals ..... 22

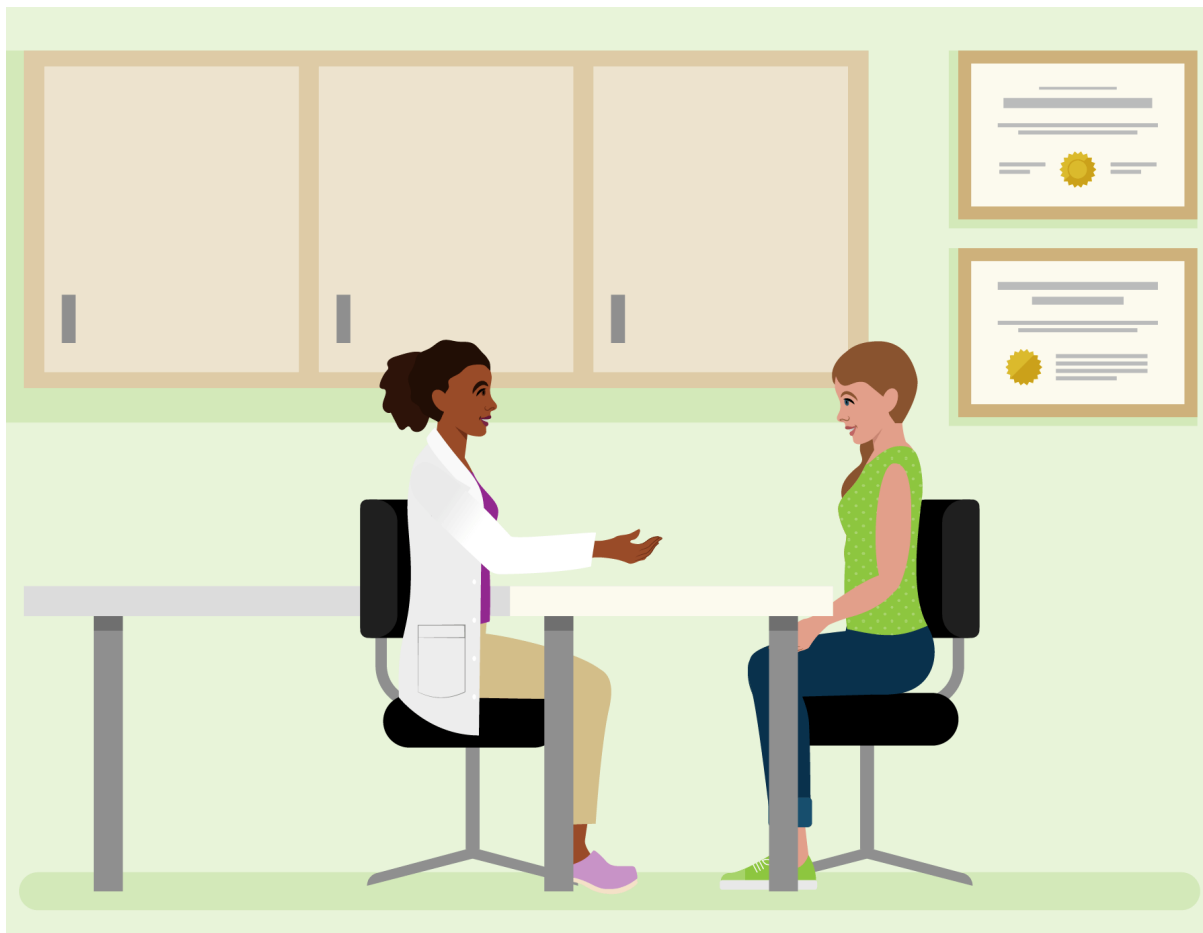
**SECTION I.**

**Title X  
Program  
Requirements  
for Referrals**

# Introduction

Many individuals describe publicly funded family planning centers as their “usual source of care.” In this regard, family planning service sites are often an entry point for other services needed by their clients, and visits may include provision of, or referral to, other preventive health services.<sup>1</sup> Quality care for Title X clients sometimes includes providing referrals for medical and social needs beyond a site’s scope of services, ensuring access to the full range of services that clients may need.

**The purpose of this toolkit is to support Title X grantees’ ability to provide effective referrals.** It has also been designed to help with oversight of subrecipients in their network who provide referrals. This toolkit provides guidance on setting up systems for consistent provision of referrals. It includes sample policies and strategies, such as a memorandum of understanding, for providing high-quality supportive and effective referrals. The toolkit also contains resources for training subrecipients and service sites.



# I. Title X Program Requirements for Referrals

Title X programs are expected to provide appropriate referrals for medical, informational, educational, and social services related to family planning for clients who want such services.<sup>2</sup>

## Availability of Social Services

Projects must provide for social services related to family planning including counseling, **referral to and from other social and medical services agencies**, and any ancillary services which may be necessary to facilitate clinic attendance (42 CFR 59.5 (b)(2)).

## Availability and Use of Referrals

Projects must provide for coordination and **use of referral arrangements** with other providers of health care services, local health and welfare departments, hospitals, voluntary agencies, and health services projects supported by other federal programs (42 CFR 59.5 (b)(8)).

## Provision of Family Planning and Related Services

All projects must provide for medical services related to family planning and the effective use of contraceptive devices and practices (including physician's consultation, examination, prescription, and continuing supervision, laboratory examination, contraceptive supplies) as well as **necessary referrals** to other medical facilities when medically indicated (42 CFR 59.5(b)(1)).

Title X grantees, subrecipients, and/or service sites are expected to develop and implement plans to coordinate with and refer clients to other providers of health care and social services, optimally with signed, written collaborative agreements.

- Providers of other health care services not provided on-site (e.g., primary, prenatal care)
- Health services projects supported by other federal programs
- Chronic care management providers
- Emergency care
- HIV/AIDS care and treatment
- Infertility specialists
- Hospitals
- Local health and welfare departments
- Voluntary agencies (e.g., domestic violence, crisis intervention, Alcoholics Anonymous)
- Child care agencies
- Transportation providers
- WIC programs

## A. Develop Written Policies for Referrals

Title X grantees are expected to have a written policy that requires subrecipients and service sites to have policies for providing needed referrals.

### ACTION STEP

### RESOURCES

**Develop written policies for providing needed referrals.** Sample policy templates can be modified with agency or site-specific information.



[Availability of Social Services Sample Policy Template](#)

[Availability and Use of Referrals Sample Policy Template](#)

[Provision of Family Planning and Related Services Sample Policy Template](#)



# Availability of Social Services Sample Policy Template

[INSERT AGENCY NAME AND LOGO]

## FAMILY PLANNING PROGRAM POLICY AND PROCEDURES

### 2.4 Availability of Social Services

Projects must provide for social services related to family planning including counseling, referral to and from other social and medical services agencies, and any ancillary services which may be necessary to facilitate clinic attendance (42 CFR 59.5 (b)(2)).

<b>Policy title</b>	<b>Availability and Use of Referrals</b>
<b>Effective date</b>	
<b>Revision dates</b>	
<b>Review due date</b>	
<b>References</b>	<p>Providing Quality Family Planning Services: Recommendations of CDC and the U.S. Office of Population Affairs (pages 4–20)</p> <p>(<a href="https://www.cdc.gov/mmwr/pdf/rr/rr6304.pdf">https://www.cdc.gov/mmwr/pdf/rr/rr6304.pdf</a>)</p> <p>Code of Federal Regulations 42 CFR 59.5 (b)(2)</p> <p>(<a href="https://www.ecfr.gov/cgi-bin/text-idx?SID=c1cbd72e13f7230f1e8328fa52b57899&amp;mc=true&amp;node=sp42.1.59.a&amp;rgn=div6#se42.1.59_15">https://www.ecfr.gov/cgi-bin/text-idx?SID=c1cbd72e13f7230f1e8328fa52b57899&amp;mc=true&amp;node=sp42.1.59.a&amp;rgn=div6#se42.1.59_15</a>)</p>
<b>Approved by signature</b>	
<b>Approved date</b>	

**Purpose:** The purpose of this policy is to describe (*insert Agency Name*) process for ensuring grantee and subrecipient compliance with the requirement that the project provide for social services related to family planning including counseling, referral to and from other social and medical services agencies, and any ancillary services that may be necessary to facilitate clinic attendance, as needed.

**Policy:** [Agency may want to include the following]

- The grantee's needs assessment will document the social service and medical needs of the community to be served.
- The grantee's needs assessment will document the ancillary services that are needed to facilitate clinic attendance, as well as identify relevant social and medical services available to help meet those needs.



ACCESS THIS TOOL ONLINE AT

<https://www.fpntc.org/resources/availability-social-services-sample-policy-template>





## Availability of Social Services Sample Policy Template

- Subrecipients will develop and implement plans to address the related social service and medical needs of clients as well as ancillary services needed to facilitate clinic attendance.
- Subrecipients will have a process to refer clients to relevant social and medical services agencies (e.g., child care agencies, transport providers, WIC programs).
- Service sites will get signed written collaborative agreements with these other agencies when possible and if appropriate.
- Staff and providers will document in the medical record when referrals were made, based on documented specific condition/issue.

**Procedure:** *[Agency may want to include the following]*

- Where staff will be able to locate up-to-date referral names and contact information.
- Procedure for vetting referral resources.
- Schedule for updating referral information.
- Location of written collaborative agreements.
- Schedule for updating and renewing written collaborative agreements.
- How staff will be trained and updated on changes to this policy.
- How staff can access this policy (location of paper/electronic version(s)).



# Availability and Use of Referrals Sample Policy Template

[INSERT AGENCY NAME AND LOGO]

## FAMILY PLANNING PROGRAM POLICY AND PROCEDURES

### 2.5 Availability and Use of Referrals

Except as provided in 42 CFR 59.14(a) with respect to the prohibition on referrals for abortion as a method of family planning, projects must provide for coordination and use of referral arrangements with other providers of health care services, local health and welfare departments, hospitals, voluntary agencies, and health services projects supported by other federal programs (42 CFR 59.5(b)(8)).

<b>Policy title</b>	<b>Availability and Use of Referrals</b>
<b>Effective date</b>	
<b>Revision dates</b>	
<b>Review due date</b>	
<b>References</b>	<p>Providing Quality Family Planning Services: Recommendations of CDC and the U.S. Office of Population Affairs (pages 4–20)  <a href="https://www.cdc.gov/mmwr/pdf/rr/rr6304.pdf">https://www.cdc.gov/mmwr/pdf/rr/rr6304.pdf</a></p> <p>Code of Federal Regulations 42 CFR 59.5 (b)(8)  <a href="https://www.ecfr.gov/cgi-bin/text-idx?SID=c1cbd72e13f7230f1e8328fa52b57899&amp;mc=true&amp;node=sp42.1.59.a&amp;rgn=div6#se42.1.59_15">https://www.ecfr.gov/cgi-bin/text-idx?SID=c1cbd72e13f7230f1e8328fa52b57899&amp;mc=true&amp;node=sp42.1.59.a&amp;rgn=div6#se42.1.59_15</a></p>
<b>Approved by signature</b>	
<b>Approved date</b>	

**Purpose:** The purpose of this policy is to describe (*insert Agency Name*) process for ensuring grantee and subrecipient compliance with the requirement for the coordination of effective patient referrals for other providers of health care services, local health and welfare departments, hospitals, voluntary agencies, and health services projects supported by other federal projects.

**Policy:** [Agency may want to include the following]

- Subrecipients and service sites will develop and implement plans to coordinate with and refer clients to other services (as listed above) when appropriate.
- Service sites will have processes for effective referrals to relevant agencies.



ACCESS THIS TOOL ONLINE AT

<https://www.fpntc.org/resources/availability-and-use-referrals-sample-policy-template>



## Availability and Use of Referrals Sample Policy Template

- Service sites will get signed written collaborative agreements with these other agencies when possible and if appropriate.
- Staff and providers will document in the medical record when referrals were made based on documented specific condition/issue.

**Procedure:** *[Agency may want to include the following]*

- Where staff will be able to locate up to date referral names and contact information.
- Schedule for updating of referral information.
- Location of written collaborative agreements.
- Schedule for updating and renewing written collaborative agreements.
- How staff will be trained and updated on changes to this policy.
- How staff can access this policy (location of paper/electronic version(s)).



# Provision of Family Planning and Related Services Sample Policy Template

[INSERT AGENCY NAME AND LOGO]

## FAMILY PLANNING PROGRAM POLICY AND PROCEDURES

### 2.7 Provision of Family Planning and Related Services

All projects must provide for medical services related to family planning (including physician's consultation, examination, prescription, and continuing supervision, laboratory examination, contraceptive supplies) and referral to other medical facilities when medically necessary, consistent with the prohibition on referral for abortion as a method of family planning in 42 CFR 59.14(a), and provide for the effective usage of contraceptive devices and practices (42 CFR 59.5(b)(1)).

This includes, but is not limited to emergencies that require referral. Efforts may be made to aid the client in finding potential resources for reimbursement of the referral provider, but projects are not responsible for the cost of this care.

<b>Policy title</b>	<b>Availability and Use of Referrals</b>
<b>Effective date</b>	
<b>Revision dates</b>	
<b>Review due date</b>	
<b>References</b>	Code of Federal Regulations 42 CFR 59.14(a) and 59.5 (b)(1)  <a href="https://www.ecfr.gov/cgi-bin/text-idx?SID=c1cbd72e13f7230f1e8328fa52b57899&amp;mc=true&amp;node=sp42.1.59.a&amp;rgn=div6#se42.1.59_15">https://www.ecfr.gov/cgi-bin/text-idx?SID=c1cbd72e13f7230f1e8328fa52b57899&amp;mc=true&amp;node=sp42.1.59.a&amp;rgn=div6#se42.1.59_15</a>
<b>Approved by signature</b>	
<b>Approved date</b>	

**Purpose:** The purpose of this policy is to describe (*insert Agency Name*) process for ensuring grantee and subrecipient compliance with the requirement that projects must provide for medical services related to family planning (including physician's consultation, examination, prescription, and continuing supervision, laboratory examination, contraceptive supplies) and referral to other medical facilities when medically necessary, consistent with the prohibition on referral for abortion as a method of family planning in 42 CFR 59.14(a), and provide for the effective usage of contraceptive devices and practices.

**Policy:** [Agency may want to include the following]

- Male and female clients served by the project, including adolescents, will be provided the following services, as appropriate: a broad range of contraceptives, including natural family planning methods and other fertility awareness based methods; pregnancy testing and counseling; services to assist with achieving pregnancy; basic infertility services; STD services; and preconception health services.



ACCESS THIS TOOL ONLINE AT

<https://www.fpntc.org/resources/provision-family-planning-and-related-services-sample-policy-template>



## Provision of Family Planning and Related Services Sample Policy Template

- Breast and cervical cancer screening will be available on-site or by referral to female clients.

**Procedure:** *[Agency may want to include the following]*

- Location of clinical protocols that document the services referenced in this policy are provided.
- Description of collaborative agreements with relevant referral agencies including: emergency care, HIV/AIDS care and treatment providers, infertility specialists, primary care and chronic care management providers.
- Grantee's process for monitoring subrecipients and service sites to ensure compliance with this requirement.
- How staff will be trained and updated on changes to this policy.
- How staff can access this policy (location of paper/electronic version(s)).

**SECTION II.**

# **Establishing Referral Systems**

## Establishing Referral Systems

Referrals should be provided when a clinician determines that a client has either medical or social service needs beyond the scope of the clinic's services. Not all referrals, however, require the same level of support to the client.

Referral-making encompasses a spectrum of potential information-giving and supportive behaviors. These range from providing information on specific services to follow-up on service utilization and outcomes and continuous assessment and improvement of referral-making quality. "Cold" and "warm" are often used to describe referral behaviors at two points along this spectrum.<sup>3</sup>

A cold referral refers to providing information to the client about another agency or service. This means that it is the client's responsibility to contact the agency or service (for instance, after giving the client a business card or name and phone number for a local resource).

A warm referral involves contacting another agency or service provider on the client's behalf. This means calling and making an appointment for the client, providing support to overcome barriers to care, and following up to determine if the appointment is kept.

Agency policies should indicate the type of referral that is usually most appropriate for each service. Referral type may also depend on the client's individual circumstances, so providers should use their best judgement.

A **cold** referral may be appropriate for services like:

- » Alcoholics Anonymous
- » Weight management treatment
- » Food stamps
- » WIC

A cold referral may be appropriate for clients who:

- Have reliable internet/phone access, transportation, and housing
- Can communicate in English (if services are limited to this)
- Have access to social, financial, and other supports

A **warm** referral may be appropriate for services like:

- Syphilis treatment
- Evaluation of a palpable breast mass
- HIV-positive test result
- Prenatal care

A warm referral may be appropriate for clients who:

- Lack reliable internet/phone access, transportation, and housing
- May experience language barriers/challenges
- Lack access to social, financial, and other supports

## A. Explore and Build Relationships with Other Service Providers

Title X agencies should identify other health care and social service agencies serving the same target population, to explore whether having an informal or formal relationship may be mutually beneficial.<sup>2,4,5</sup>

### ACTION STEP

### RESOURCES

**Develop a list of local resources,** including key contacts at each organization.



[Local Resource List](#)

**Verify referral information** (contact information, hours, location) on an annual basis to ensure that it is current.



[Local Resource List](#)

**Initiate conversations** with key specialists, hospitals, and community services around mutual expectations for referrals. Be prepared to discuss the value of partnering with a Title X agency.



[Value Proposition Template](#)

**Determine the value-add** of potential referral partnerships.



[Primary Care Partnership Video](#)



ACCESS THIS VIDEO ONLINE AT

<https://www.fntc.org/resources/primary-care-partnership-video>





## Local Resources List Template

**[INSERT AGENCY AND LOGO HERE]**

### Local Resources List

Modify and adapt this template for use at the service site with resources available in the local community. This list of resources may include those entities that Title X agencies have formal or informal agreements with. Validate this information annually.

Resource Type	Services Provided	Hours	Contact Information
<b>Other Health Care Services</b>			
<i>Sample:</i> ABC Family Planning	-contraceptive services -pregnancy testing -preconception health -basic infertility services -STD services, etc.	M–F, 9–5 Sat, 9–12	ABC Family Planning 100 Main St. Everytown, USA 555-555-5555 <a href="http://www.ABCFamilyPlanning.org">www.ABCFamilyPlanning.org</a>
Local health department			
Prenatal care			
Infertility specialists			
Colposcopy			
STD specialty care			



ACCESS THIS TOOL ONLINE AT

<https://www.fpntc.org/resources/local-resource-list>



## Local Resources List Template

Resource Type	Services Provided	Hours	Contact Information
Behavioral health			
Dermatology			
Pediatrics			
Primary care/Chronic care management			
Genetic counseling			
Substance use treatment			
Weight management			
Other providers of medical services not provided on-site:			
<b>Social and Ancillary Services</b>			
Adoption			
WIC			
Child care			



## Local Resources List Template

Resource Type	Services Provided	Hours	Contact Information
Local welfare department/food stamps			
Unemployment office			
Language translation services			
Intimate partner violence			
Suicide hotline			
Child protective services			
Transporation			
Housing			
Other community services			

## B. Establish Referral Agreements with Other Service Providers

A memorandum of understanding (MOU) is a written document, generally not legally binding, that outlines a voluntary agreement between parties. It can facilitate inter-agency communication, coordination of services, and continuity of care for clients.<sup>5</sup> A MOU does not need to include complicated legal conditions, exclusions, indemnifications, etc. It should support the work of the collaboration, not inhibit it.

### ACTION STEP

### RESOURCES

---

**Meet with leadership** and/or program managers to discuss referral needs and request collaboration.



[Introductory Letter Template](#)

---

**Develop a written mutual referral MOU**, if during the meeting this is determined to be appropriate.



[Sample MOU Agreement](#)

---

**Mail a cover letter and draft MOU**, requesting a response with signatures to indicate approval of the collaboration.



[MOU Cover Letter Template](#)

---



## Introductory Cover Letter Template

[Date]

[Medical/Social Services Organization]

[Role]

[Address]

Dear [Mr./Ms. Name],

**[Title X Family Planning Provider Agency]** is a Title X-funded family planning service site. We provide family planning services that include contraceptive services, pregnancy testing and counseling, helping clients achieve pregnancy, basic infertility services, preconception health services, and sexually transmitted disease (STD) services. **[Title X Family Planning Provider Agency]** prioritizes the needs of low-income families and uninsured individuals who might not otherwise have access to family planning services.

I am interested in meeting with you to discuss the possibility of referring our clients to your organization for their health care needs beyond the scope of what we provide. I would also like to discuss those instances where referrals to our services may better address your clients' family planning needs.

Please let me know if there is a day and time we could discuss these possibilities, and I will set up a meeting.

Sincerely,

[Name]

[Role]

[Title X Family Planning Provider Agency]



ACCESS THIS TOOL ONLINE AT

<https://www.fpntc.org/resources/sample-mou-introductory-letters>



## MOU Cover Letter Template

[Date]

[Medical/Social Services Organization]

[Role]

[Address]

Dear [Mr./Ms. Name],

**[Title X Family Planning Provider Agency]** is pleased to collaborate with your organization, so that we may refer our clients to (or receive referrals from) your providers.

Our service site prioritizes the needs of low-income families and uninsured individuals who might not otherwise have access to family planning services. In instances where clients' needs are beyond the scope of our care, we look forward to making referrals to your service site. Similarly, we will accept your referrals in instances where our services can address your organization's clients' family planning needs.

Attached you will find a memorandum of understanding (MOU) pursuant to our recent discussion. Kindly sign the document and return it at your earliest convenience.

Sincerely,

[Name]

[Role]

[Title X Family Planning Provider Agency]



ACCESS THIS TOOL ONLINE AT

<https://www.fpntc.org/resources/sample-mou-introductory-letters>



## Sample MOU Agreement

### MEMORANDUM OF UNDERSTANDING FOR REFERRALS

This memorandum of understanding (MOU) identifies the terms of the referral collaboration between *[Title X Provider]* and *[Community Medical Services Provider/Social Services Organization]*.

#### PURPOSE

This MOU serves as a mechanism to formalize the relationship between partner agencies with the common goal of optimizing health care delivery and the overall well-being of a shared target population. It is intended to facilitate inter-agency collaboration, communication, coordination of services, and continuity of care.

#### DESCRIPTION OF AGENCIES

*[Name of Title X Provider]* is a Title X agency prioritizing the needs of low-income families and uninsured people who might not otherwise have access to reproductive health care services. We offer the following family planning services: contraceptive services for women and men who want to prevent pregnancy and space births, pregnancy testing and counseling, help for clients who wish to achieve pregnancy, basic infertility services, sexually transmitted disease services and preconception health services to improve the health of women, men, and infants. These services are provided to low-income and uninsured individuals at reduced or no cost.

*[Name of Community Medical Services Provider/Social Services Organization]*

*[Description of Services]*

#### GENERAL PROVISIONS

Each agency agrees to:

- Ensure all reasonable efforts to accommodate referrals from one another for services within their respective scopes of practice.
- Provide any necessary medical information regarding clients to facilitate referral services.
- Accept phone consultations between referring agencies, as needed, to discuss referral and any follow-up recommendations for the referring agency.
- Assume responsibility for billing clients and/or third party payers for any services provided.
- Periodically assess the effectiveness of referrals and act upon opportunities to improve them.

#### CONFIDENTIALITY

Each agency will ensure client confidentiality. Information obtained by the agency's staff about an individual receiving services may not be disclosed without the individual's documented consent,



ACCESS THIS TOOL ONLINE AT

<https://www.fpntc.org/resources/sample-mou-template>



## Sample MOU Agreement

except as required by law or as may be necessary to provide services to the individual, with appropriate safeguards for confidentiality.

### UPDATES

This MOU can be updated or modified with the agreement of both parties at any time.

### DURATION

This MOU shall become effective upon signature by a designated official from each agency and is renewable from year to year, unless either agency gives notice of intent to withdraw from the agreement.

---

*[Title X Provider]*

---

*[Medical/Social Services Organization]*

---

*[Director's Name]*

---

*[Director's Name]*

---

**Signature**

**Date**

---

**Signature**

**Date**



**SECTION III.**

# **Providing Supportive and Effective Referrals**

## Providing Supportive and Effective Referrals

Providing high-quality referrals involves assessing individual clients' circumstances, identifying potential barriers, and helping them to problem-solve and reduce all barriers, therein increasing their ability to access referral services.<sup>6</sup> Without support, clients may receive referral information, but still not access services.<sup>7</sup> Some of the many barriers Title X clients face in accessing services are related to:

- Finances
- Language
- Transportation
- Lack of child care
- Age-based consent issues
- Legal and policy
- Fear of a lack of privacy
- Fear of judgement
- Fear of scorn, intimidation, coercion, or threats
- Fear of disclosing immigration status

Ensure staff have adequate training and support to help clients with ways to overcome these barriers so they can access the services they need.



## A. Provide Referrals Proactively

Staff must be prepared to provide appropriate referrals and training, identify roles, and develop processes to ensure consistent implementation.

### ACTION STEP

### RESOURCES

**Ensure all clinic staff and administration** understand the need for and skills related to providing effective referrals.



[Establishing and Providing Effective Referrals for Family Planning Clients Training Guide](#)

**Provide frontline staff with an opportunity to practice skills such as:**

- Identify referral needs
- Speak directly to the referral provider (as appropriate)
- Provide a verbal and/or written handoff (with the person's consent)
- Manage difficult situations
- Follow up with the client about the referral



[Referral Quality Staff Observation Activity \(Be a STAR\), Instructions, and Handouts](#)

**Designate staff roles to provide referrals,** along with a process for communicating that referrals have been made.



## Establishing and Providing Effective Referrals for Family Planning Clients

PAGE 1 OF 4

<b>How to Use This Guide</b>	This guide is designed to support facilitation of an interactive discussion about <b>Establishing and Providing Effective Referrals for Family Planning Clients</b> . This discussion guide is part of the <a href="#">Establishing and Providing Effective Referrals for Family Planning Clients Toolkit</a> . Facilitators should feel free to adapt and revise this guide.
<b>Learning Objectives</b>	By the end of the discussion, participants should be able to: <ul style="list-style-type: none"> <li>• <b>Describe the Title X Program Requirements related to providing referrals</b></li> <li>• <b>Explain at least two reasons providing effective referrals is critical to quality care</b></li> <li>• <b>List at least three strategies for creating systems to provide high-quality referrals</b></li> </ul>
<b>Length</b>	At least <b>60 minutes</b> , with more time for discussion as schedules allow.
<b>Materials</b>	<ul style="list-style-type: none"> <li>• <a href="#">PowerPoint Slides with Notes</a>: Slides with speaker notes, activities, and discussion questions</li> <li>• <a href="#">Referral Quality Staff Observation Activity (Be a STAR), Instructions, and Handouts</a></li> <li>• <a href="#">Establishing and Providing Effective Referrals for Family Planning Clients Toolkit</a>: A guide to support provision of referrals in family planning service sites</li> </ul>
<b>Format</b>	This discussion is designed to be conducted <b>in person (or slides 1–16 can be done by webinar)</b> .
<b>Suggested Participants</b>	<b>Staff from one or more family planning clinics.</b> Involving multiple sites can facilitate peer-to-peer sharing. Having representation from clinical, administrative, and financial staff can help address system issues.
<b>Before You Start...</b>	Facilitators should review and be familiar with the tools and resources outlined in the <b>Establishing and Providing Effective Referrals for Family Planning Clients Toolkit</b> .



ACCESS THIS TOOL ONLINE AT

<https://www.fpntc.org/resources/providing-effective-referrals-training-guide>



## Establishing and Providing Effective Referrals for Family Planning Clients

PAGE 2 OF 4

### Establishing and Providing Effective Referrals for Family Planning Clients



5 minutes



Slides 1-2



Present Slide

Facilitate

**1** Establishing and providing effective referrals for family planning clients

Activity:

- Conduct participant and facilitator introductions.

**2** Learning objectives

### Title X Program Requirements for Referrals



10 minutes



Slides 3-5



Present Slide

Facilitate

**3** Family planning is entry point to health care

**4** Title X Program Requirements

**5** Other health & social services providers

Discussion:

- Are there any other agencies you frequently refer clients to?
- What agencies refer to you for family planning services?

### Title X Program Requirements for Referrals



10 minutes



Slides 6-10



Present Slide

Facilitate

**6** Establishing and providing effective referrals toolkit

**7** Written policies

**8** Relationships with other service providers

**9** Local resource list

**10** Referral agreements



# Establishing and Providing Effective Referrals for Family Planning Clients

PAGE 3 OF 4



Present Slide

Facilitate

**11**

Referral types

**12**

Provide supportive referrals

**13**

Provide referrals proactively

**14**

Document and develop systems support

**15**

Sample referral form

**16**

Close the loop

**17**

Track referrals

**18**

Apply principles of quality improvement

Discussion:

- What are we trying to accomplish? What is our goal?
- How will we know (i.e., measure) that a change is an improvement?
- What changes will lead to improvement?



## Establishing and Providing Effective Referrals for Family Planning Clients

PAGE 4 OF 4

Referral Peer Observation Activity



20 minutes



Slides 19-21



Present Slide

Facilitate

### 19 STAR model for referral quality

### 20 Peer observation activities

Activity:

- Participants pair off.
- Use Handout 1 as a reminder of the STAR components.
- Use Handout 2 to select and act out one or more scenarios. One participant plays the role of the client, one plays the referral-maker, and other participants are observers/mentors.
- Role-play; ask partners to give each other feedback.

Discussion:

- What went well? Not so well?
- Was every aspect of the STAR model considered?

Second Activity:

- Before asking all participants to reflect even more on using the STAR model (next slide), seek one pair of volunteers to role-play another scenario from Handout 2 for the larger group (a “fishbowl” activity).

### 21 Reflection

Activity:

- Get feedback on the role play from the larger group.
- Was the referral-maker in the scenario:
  - ✓ **Supportive?** Compassionate? Non-judgmental?
    - In what ways?
  - ✓ **Thorough?** Complete?
    - Did the referral-maker gather and share all of the information needed for an effective referral?
    - Was the referral-maker knowledgeable about the services the client was seeking?
  - ✓ **Active?** Was this a “warm” or “cold” handoff?
    - Did the referral-maker do enough to locate and schedule the care the client needed?
    - Did the referral-maker address all of the potential barriers the client might face, keeping her/him from utilizing the referral?
  - ✓ **Referral quality?** Was there anything that could be improved?
    - Was there anything missing?
    - Did the client seem satisfied? Would you be if you were the client?
    - What could have been done or said differently?



# Establishing and Providing Effective Referrals for Family Planning Clients

PAGE 5 OF 5

Conclusion



5 minutes



Slide 22



Present Slide

Facilitate

**22** Thank you!

Discussion:

- For these resources and others, go to [FPNTC.org](http://FPNTC.org).
- Questions?





# Establishing and Providing Effective Referrals for Family Planning Clients Slides

PAGE 1 OF 4

**FPNTC**  
FAMILY PLANNING  
NATIONAL TRAINING CENTER

## Establishing and Providing Effective Referrals for Family Planning Clients

1

## Learning Objectives

By the end of this session, participants will be able to:

- Describe the Title X Program Requirements related to providing referrals
- Explain at least two reasons providing effective referrals is critical to quality care
- List at least three strategies for creating systems to provide high-quality referrals

2

## Family Planning is Entry Point to Health Care

Usual Source of Care for Title X Clients

Usual Source of Care	Percentage
Family planning service site	60%
Other site	40%

Source: Gold RB et al, Next Steps for America's Family Planning Program: Leveraging the Potential of Medicaid and Title X in an Evolving Health Care System. *Guttmacher Institute* 2009.

3

## Title X Program Requirements

Availability of Social Services:

- Other social and medical services agencies, any ancillary services which may be necessary to facilitate clinic attendance

Availability and Use of Referrals:

- Other providers of healthcare services, local health and welfare departments, hospitals, voluntary agencies, and health services projects supported by other federal programs

Provision of Family Planning and Related Services:

- Necessary referrals to other medical facilities when medically indicated

4

## Other Health & Social Service Providers

- Emergencies that require referral
- Other providers of health care services not provided on site
- Infertility specialists
- Health services projects supported by other federal programs
- Chronic care management providers
- Behavioral health services
- HIV/AIDS care and treatment
- Hospitals
- Local health and welfare departments
- Voluntary agencies
- Child care agencies
- Transportation providers
- Emergency housing
- WIC programs

5

## Establishing and Providing Effective Referrals Toolkit

6



ACCESS THIS TOOL ONLINE AT

<https://www.fpntc.org/resources/providing-effective-referrals-training-guide>



# Establishing and Providing Effective Referrals for Family Planning Clients Slides

PAGE 2 OF 4

## Written Policies

Develop Written Policies for Referrals

FPNTC 7

## Relationships with Other Service Providers

- Explore and build relationships with other service providers
  - Initiate conversations with specialists, hospitals, and community services
  - Determine the value-add of potential referral partnerships

Primary Care Partnership Video

FPNTC 8

## Local Resource List

(EXAMPLE TEMPLATE)

(INSERT AGENCY AND LOGO HERE)

Local Resources List

Modify and adapt this template for use at the service site with resources available in the local community. This list of resources can be used to create content for FPNTC agencies from Referrals: Referral Agreements with Local Resource List (Information and Link)

Resource Name	Resource Description	Hours	Contact Information
Example	Example description	Mon-Fri, 9am-5pm	123 Main St, City/State, USA
Local Family Planning	Family planning services, including birth control, STI testing, etc.	Mon-Fri, 9am-5pm	456 Main St, City/State, USA
Local Health Department	Health department services	Mon-Fri, 9am-5pm	789 Main St, City/State, USA
Financial Aid	Financial aid services	Mon-Fri, 9am-5pm	101 Main St, City/State, USA
Food Stamps	Food stamp services	Mon-Fri, 9am-5pm	123 Main St, City/State, USA
WIC	WIC services	Mon-Fri, 9am-5pm	145 Main St, City/State, USA
Substance Abuse	Substance abuse treatment	Mon-Fri, 9am-5pm	167 Main St, City/State, USA
Domestic Violence	Domestic violence support	Mon-Fri, 9am-5pm	189 Main St, City/State, USA
Job Training	Job training services	Mon-Fri, 9am-5pm	201 Main St, City/State, USA
Legal Services	Legal services	Mon-Fri, 9am-5pm	223 Main St, City/State, USA
Senior Services	Senior services	Mon-Fri, 9am-5pm	245 Main St, City/State, USA
Community Center	Community center	Mon-Fri, 9am-5pm	267 Main St, City/State, USA
Public Library	Public library	Mon-Fri, 9am-5pm	289 Main St, City/State, USA
YM/YWCA	YM/YWCA services	Mon-Fri, 9am-5pm	301 Main St, City/State, USA
Religious Organizations	Religious organizations	Mon-Fri, 9am-5pm	323 Main St, City/State, USA
Other	Other services	Mon-Fri, 9am-5pm	345 Main St, City/State, USA

FPNTC 9

## Referral Agreements

- A memorandum of understanding (MOU) is a written document, generally not legally binding, that outlines a voluntary agreement between parties.

FPNTC 10

## Referral Types

A cold referral may be appropriate for services like:	A warm referral may be appropriate for services like:
Alcoholics Anonymous	Syphilis treatment
Weight management treatment	Evaluation of a palpable breast mass
Food stamps	An HIV positive test result
WIC	Prenatal care

FPNTC 11

## Provide Supportive Referrals

Clients face potential barriers to accessing services:

- Finances
- Language
- Transportation
- Lack of child care
- Age-based consent issues
- Legal and policy
- Fear of a lack of privacy
- Fear of judgement
- Fear of scorn, intimidation, coercion, or threats
- Fear of disclosing immigration status

FPNTC 12



# Establishing and Providing Effective Referrals for Family Planning Clients Slides

PAGE 3 OF 4

## Provide Referrals Proactively

- Train staff on skills needed to:
  - Identify referral needs
  - Speak directly to the provider
  - Provide a verbal and/or written handoff
  - Manage difficult situations
  - Follow up with the client about the referral

## Document and Develop Systems Support

- Designate staff roles
- Use a standard protocol and consistent documentation in the medical record
  - The reason for referral, informed consent of the client, and any correspondence with the referral provider/organization should be included.
- Develop shared referral tools and processes for services that you regularly refer to

## Sample Referral Form

UNAPPROVED DRAFT

REFERRAL FORM

DATE REFERRED: \_\_\_\_\_

NAME: \_\_\_\_\_

REASON FOR REFERRAL	REASON FOR REFERRAL
<input type="checkbox"/> Family planning services not provided at site	<input type="checkbox"/> Out of health care
<input type="checkbox"/> Financial cost	<input type="checkbox"/> Inconsistent patient behavior
<input type="checkbox"/> Distance/limited clinic hours	<input type="checkbox"/> Provider
<input type="checkbox"/> Changes in insurance	<input type="checkbox"/> Lack of insurance
<input type="checkbox"/> Changes in provider	<input type="checkbox"/> Lack of provider
<input type="checkbox"/> Referral needed	<input type="checkbox"/> Lack of services
<input type="checkbox"/> Referral needed	<input type="checkbox"/> Transportation barriers
<input type="checkbox"/> Referral needed	<input type="checkbox"/> Staff shortages
<input type="checkbox"/> Lack of health & welfare benefits	<input type="checkbox"/>

REASON FOR REFERRAL: \_\_\_\_\_

The responsibility of obtaining any referral has been assigned to me. I understand that **FPNTC AGENCY** **WILL NOT** accept responsibility as a result of me not obtaining any referral.

REFERRED TO: \_\_\_\_\_

ADDRESS: \_\_\_\_\_

PHONE: \_\_\_\_\_

REFERRED BY: \_\_\_\_\_ Date: \_\_\_\_\_

Client signature: \_\_\_\_\_ Date: \_\_\_\_\_

Referral service referral: \_\_\_\_\_ Date: \_\_\_\_\_

## Close the Loop

- Identify client preference for communication and follow up
- Set clear expectations at the time of referral
- Ensure confidentiality for any provider to provider communications

## Track Referrals

- Ensure adequate management of referrals
  - EHR download
  - Referral management software
  - Manually enter on a grid

## Apply Principles of Quality Improvement

- Verify referral information annually
- If a referral is not completed, ask and document the reason
- Periodically assess effectiveness of referral services
  - Ask clients
  - Ask referral agencies
- Use principles of quality improvement to make changes to the referral process as necessary




# Establishing and Providing Effective Referrals for Family Planning Clients Slides

PAGE 4 OF 4

### STAR Model for Referral Quality

Be a STAR:

- Supportive
  - Meet their needs
- Thorough
  - Pass on knowledge
- Active
  - Identify potential barriers
- Referral quality
  - Learn from and update





19

### Peer Observation Activities

- Pair off.
- Use Handout 1: STAR Model
- Select and act out one or more scenarios.
- Role-play and get feedback from partner.
- Switch roles and repeat.


- Ask one pair of volunteers to role-play a scenario for the larger group.



20

### Reflection

- What went well?
- Not so well?
- Was every aspect of the STAR model considered?
  - Supportive?
  - Thorough?
  - Active?
  - Referral quality?



21



FAMILY PLANNING NATIONAL TRAINING CENTER

Thank you!

[www.fpntc.org](http://www.fpntc.org)



22



## Referral Quality Staff Observation Activity: Overview

The **STAR Model: Referral Quality Staff Observation Activity** is a training activity designed to build the confidence and comfort of staff providing referrals. It also provides an opportunity to improve the quality of referrals through peer feedback.

### About the STAR Model

The STAR model is a referral approach that helps service providers to make high-quality referrals.<sup>8</sup> The model encourages staff to provide referrals that are:

- **Supportive:** Do you know your role with your clients, and are you supporting them through provision of referrals to meet their other health care or community resource needs?
- **Thorough:** Do you have the knowledge you need and have you passed on what you can about those services to your clients?
- **Active:** Have you helped your clients locate and schedule, as indicated, the care they need? Have you assessed your clients' needs for supportive resources (e.g., language translation, culturally/linguistically appropriate services, child care, transportation) to help them utilize the services they are seeking?
- **Referral Quality:** Do you continuously learn from and update information in your referral information systems to ensure high-quality referrals? If appropriate, can you check with your clients about their referrals at a later date?

### About the Referral Quality Staff Observation Activity

**Purpose:** Participants take turns as both client and referral-maker practicing scenarios, using the STAR model to assess the enacted referral.

**Instructions:** Participants pair off.

#### Handouts:

- Handout 1: STAR model
- Handout 2: Scenarios & discussion questions

#### Activities:

1. Introduce the STAR model of providing referrals. Encourage the participants to refer to Handout 1, which outlines the four points of the STAR.
2. Using Handout 2, have participants act out one or more scenarios. One participant plays the client, another plays the referral-maker, while all other participants are observers/mentors.
3. Ask participants to role-play and get feedback from their partners. (When participants seem stuck, offer help and be ready to respond with model language.)





## Referral Quality Staff Observation Activity: Overview

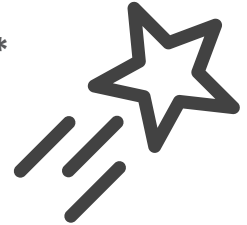
4. After all participants have grown more comfortable using this model for providing referrals, seek one pair to volunteer acting out a role play in front of the entire group (a “fishbowl” activity). Get feedback on the role play from the larger group.
5. Use Handout 2’s participant debrief questions to facilitate discussion.



## Referral Quality Staff Observation Activity: Handout 1—The STAR Model

Keep the four points of the STAR model in mind to provide effective and supportive referrals.

### STAR Model for Effective Referrals\* Be a STAR!



#### SUPPORTIVE

- “I know my role in the face of my client’s need.”
- “Supporting my client’s decision is the best way I can do my job helping her/him.”

#### THOROUGH

- “I have the correct information about the service she/he needs.”
- “I am knowledgeable about the care she/he is seeking.”

#### ACTIVE

- “I actively help my client locate and schedule the care she/he needs.”
- “I actively assess my clients’ needs for supportive resources (e.g., language translation, culturally/linguistically appropriate services, child care, transportation) to help them be able to utilize the services they are seeking.”

#### REFERRAL QUALITY

- “I follow up and ask about my client’s experience accessing referrals I have provided.”
- “I use her/his experience to better help the next client seeking a referral.”

\*Adapted from:

Zurek M, O’Donnell J, Hart R, Rogow D.

[https://www.contraceptionjournal.org/article/S0010-7824\(14\)00701-X/fulltext](https://www.contraceptionjournal.org/article/S0010-7824(14)00701-X/fulltext)



ACCESS THIS TOOL ONLINE AT

<https://www.fpntc.org/resources/referral-quality-staff-observation-activity-instructions-and-handouts>



## Referral Quality Staff Observation Activity: Handout 2—Scenarios & Discussion Questions

This handout can be printed on double-sided paper.

### Scenarios

1. Tina is 24. Her mother died in her 30s from breast cancer. Tina found a lump that you can also palpate on exam. She has missed several appointments and had to reschedule this appointment twice, once when she had to wait. She has no child care for her children, and her partner is often abusive if she is late getting home. She does not have a primary care provider, and only has state family planning-only Medicaid. What do you do?
2. Alex is 20. He is undocumented and uninsured. He has sex with men and women, and came to the clinic for STD screening. He is found to be positive for both chlamydia and syphilis. You can treat him for chlamydia with Azithromycin, but you do not stock the Penicillin G benzathine for syphilis treatment. What do you do?
3. Grace is 23 and has a two-year old. She receives a positive pregnancy test result. She tells you she is happy, but also a little nervous. She had gestational diabetes with her first pregnancy and had to have a C-section. She has moved since then and doesn't know any midwives or OB/GYN providers in the area. What do you do?
4. Maria is 22. She is a client at a small, part-time rural clinic. She has three children—the youngest just 3 months old—and tells you she is desperate to not get pregnant again. She has used condoms and oral contraceptives but had a hard time remembering to take her pills and got pregnant using both. She was given a Depo-Provera shot at the hospital before discharge, but she worries that she will not be able to make it to the clinic on schedule for the next shots. She is interested in getting a Nexplanon, but you do not have a provider on staff trained to insert at this time. What do you do?







## Referral Quality Staff Observation Activity: Handout 2—Scenarios & Discussion Questions

### Discussion Questions

1. In your pairs, reflect on your experience doing the role plays:
  - What went well?
  - Not so well?
  - Was every aspect of the STAR model considered?
  
2. After each scenario done in front of the group, share observations referring to the STAR model. Was the staff member in the scenario:
  - **Supportive?** Compassionate? Non-judgmental?
    - In what ways?
  - **Thorough?** Complete?
    - Did the staff member gather and share all of the information needed for an effective referral?
    - Was the staff member knowledgeable about the services?
  - **Active?** Was this a “warm” or “cold” handoff?
    - Did the staff member do enough to locate and schedule the care the client needed?
    - Did the staff member address all of the potential barriers the client might face, keeping her/him from utilizing the referrals?
  - **Referral-Quality?** Was there anything that could be improved?
    - Was there anything missing?
    - Did the client seem satisfied? Would you be if you were the client?
    - What could have been done or said differently?



## B. Document and Develop Systems Support

Ensure that referrals and associated processes are well-documented. Close the communications loop for high-priority referrals by establishing clear expectations for client-centered communication while respecting client autonomy and confidentiality. Assess periodically how effective agency referrals are and adjust accordingly.<sup>5,6,7</sup>

### ACTION STEP

### RESOURCES

---

**Clearly document referrals.** Use a standard protocol and consistent documentation for referrals in the medical record. The reason for referral, informed consent of the client, and any correspondence with the referral provider/organization should be included.

---

**Develop shared referral tools and processes** for services that you regularly refer to (and those that regularly refer to you).



[Referral Form Template](#)

---

**Close the loop.** Determine preferred and acceptable methods of communication and set clear expectations with the client at the time of making the referral.

---

**Track referrals.** Use referral management software, EHR downloads, or manually keep a record to ensure effective management of referrals.

---

**If a referral isn't completed,** talk to the client during the next visit to find out why, and document the response. Clients are not obligated to follow up with referral recommendations.

---

**Periodically assess the effectiveness of referral services.** Ask clients about their referral experience, and ask the partner agencies about their experience giving and receiving your client referrals.



[Patient Experience Improvement Plan](#)

---



# Referral Form

## REFERRAL FORM

DATE REFERRAL MADE: \_\_\_\_\_

NAME: \_\_\_\_\_

### REFERRED TO

- Health care services not provided on-site
- Prenatal care
- Specialty medical care
- Chronic care management
- Emergency care
- Infertility specialist
- Hospital
- Behavioral health
- Head Start
- Local health & welfare departments
- Oral health care
- Intimate partner violence
- Housing
- Substance use disorders
- Tobacco cessation
- Child care agencies
- Transportation providers
- WIC programs

Other:  
 \_\_\_\_\_

REASON FOR REFERRAL: \_\_\_\_\_  
\_\_\_\_\_

The importance of attending my referral has been explained to me. I understand that **[INSERT AGENCY NAME]** will not assume responsibility as a result of my not attending my referral.

REFERRED TO: \_\_\_\_\_

AGENCY/CONTACT: \_\_\_\_\_

ADDRESS: \_\_\_\_\_

PHONE: \_\_\_\_\_

REFERRED BY: \_\_\_\_\_ Date: \_\_\_\_\_

Client signature: \_\_\_\_\_ Date: \_\_\_\_\_

I decline service referral: \_\_\_\_\_ Date: \_\_\_\_\_



# References

1. Gold RB et al., Next Steps for America's Family Planning Program: Leveraging the Potential of Medicaid and Title X in an Evolving Health Care System. Guttmacher Institute 2009. <https://www.guttmacher.org/report/next-steps-americas-family-planning-program-leveraging-potential-medicaid-and-title-x>
2. Office of Population Affairs. Title X Program Requirements. <https://www.hhs.gov/opa/guidelines/program-guidelines/program-requirements/index.html>
3. Clarke S, Forell S. Pathways to justice: the role of non-legal services. Law and Justice Foundation of NSW 2007 June; 1. [http://www.lawfoundation.net.au/ljf/site/articleIDs/B0B818584C14F361CA257306000716A2/\\$file/pathways\\_to\\_justice.pdf](http://www.lawfoundation.net.au/ljf/site/articleIDs/B0B818584C14F361CA257306000716A2/$file/pathways_to_justice.pdf)
4. Thomas-Hemak L. Closing the Loop with Referral Management. Qualis Health n.d.:41. <http://www.safetynetmedicalhome.org/sites/default/files/Webinar-Closing-Loop-Referral-Management.pdf>
5. Gavin L, Pazol K, Ahrens K. Update: Providing Quality Family Planning Services—Recommendations from CDC and the U.S. Office of Population Affairs, 2017. MMWR Morb Mortal Wkly Rep 2017; 66. doi:10.15585/mmwr.mm6650a4
6. Felix HC, Bronstein J, Bursac Z, et al. Family Planning Provider Referral, Facilitation Behavior, and Patient Follow-up for Abnormal Pap Smears. Public Health Rep. 2009 Sep-Oct; 124(5): 733–744.
7. The Primary Care Team: LEAP Program. Referral Management. Updated 2018. <http://www.improvingprimarycare.org/work/referral-management>
8. Zurek M, O'Donnell J, Hart R, Rogow D. Referral-making in the current landscape of abortion access. Contraception 2015; 91(1): 1–5. [https://www.contraceptionjournal.org/article/S0010-7824\(14\)00701-X/fulltext](https://www.contraceptionjournal.org/article/S0010-7824(14)00701-X/fulltext)



FPNTC is supported by the Office of Population Affairs of the U.S. Department of Health and Human Services (FPTPA006028-01-00). The information presented does not necessarily represent the views of OPA, HHS, or FPNTC member organizations.